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Expecutive

17 November 1949

Legal Staff

Inoculation of Dependents

OGC Has Reviewed

L. The question of inoculation of dependents has again arisen, and this office has reviewed the law and appropriate regulations and discussed the matter with the State Department. In our previous discussions with you, we indicated that we did not believe that there was any clear authority for ineculation of dependents under any of the existing regulations. A recent change in the Foreign Service negulations has now been suggested as the basis on which the charge may be authorized. Section 103.665, entitled "Miscellaneous Expenses", was made effective September 12, 1969, and provides, in part:

"The discollaneous Exponses contemplated by parsgraph
75 of the Standardized Covernment Travel Regulations for
travel beyond the limits of the United States, such as 4 2 more
conress for inoculation when to y cannot be obtained through
a Federal Dispansery, are authorized, unless otherwise specifically stated in the Trav I Authorization."

(Paragraph 75 of the Standardized Government Travel Regulations falls under the generic heading of "Miscellaneous Expenses," and states in part: "Pefinition — 5 % when required for travel beyond the limits of the United States, * * * charges for insculation will be allowed when a thorized or approved by the Administrative Official.")

2. In an opinion dated August 7, 1946, (26 Comp. Com. 157), the Comptroller General states in syllabus: "While the cost for inoculations of an amployee when required for travel beyond the limits of the Waited States constitutes a reintersable travel expense under paragraph 75 of the Sta derdized Government Travel Regulations, the cost of incoulations for numbers of an employee's immediate family incident to a permanent change of station beyond the limits of the United States may not be considered as an emenso of "transportation" for which he would be entitled to r inturpment under section 201 (a) of the Independent Offices Ap, reprintion Act, 1946, and Executive Order No. 9587, issued thereindar." In interpreting Paragraph 75 of the Standardesed Government Travel Rogan tions, the Comptroller General ox lains that "it limits the payment of expenses incurred by their immediate femilies in connection with s ch transfer to "expenses of transportation", and that a limitation is recognized in that only travel regulations "which relate to transportation" are applicable. He goes on to state that: "Clearly, under the lass and regulations, necessary inoculation charges constitute a travel expense for which an exployee is entitled to be reimbursed,

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provided the charges for inoculation be authorized or approved by the proper official, as required by paragraph 75 of the travel regulations; however, such charges may not be considered as coming w thin the purview of the term *expenses of transportation* as used in section 201 (a) of the appropriation act or of the term trunsportation as used in section 2 of the Executive Order, supra. The term 'transportation' ordinarily connotes the allowance of comment carrier fares only, and while paragraph & of the travel r gulations broadens the mosning so as to include certain expenses inclident thereto, there is no basis for construing it so as to include inoculation charges, even though they may be required - as a necessary travel xpense - before on employee or his family are permitted to undertake the authorized travel. In view of what may be considered a limitation to "transportation expenses", it has been suggested that a broader authority exists by virtue of the Foreign Service Act (P.L. 724), in which the Secretary (of State) is authorized to pay "the travel expenses" of the members of the family. The section of the Act authorizing payment of the cost of inoculations, homewer, (see section 943) specifies only "officers or employees"

- 3. We have explored the possibility of justifying dependents inoculation under a Public Health directive, but found that it was applicable only to a Public Health "station", as which our Medical Division does not policy.
- specifically provide for authorization of inscalation for dependents.

 By the same token, it does not clearly prohibit it. To the extent that the Foreign Service Regulations are available to Agency personnel, this section may possibly be accepted as justifiable authority. For the inoculation of dependents, and there is explicit authority for the inoculation of dependents, and there is no express provision.
- 5. From the above, it appears that we have three courses of al-
- Regardations as justification for authorizing inoculation of dependents, and hazard a later challenge and possible disallowance by the General Accounting office. In view of the burdensoms accounting which would be involved, any disallowance by GAO would probably apply only to fi ture payments; those alrowly made would most likely be accounted an erroneous administrative decision; or
- Office for a desiratory decision. This action might prove rather contien to a question that might otherwise be undiscovered as
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6. If it is decided to accept the new Foreign Service Regulation as a basis of reimbursement for the cost of dependents' inpoulations by private physicians outside the Washington area, the last two lines of paragraph 3 of Administrative Instruction 70-1 should be revised accordingly. The security aspect of dependents' inoculation at Head-quarters is, of course, sufficient justification in any event.

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cc: Subject Chrono Legal Decisions